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Methodological Review 2

Cloud computing: A new business paradigm for biomedical information sharing

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ABSTRACT

We examine how the biomedical informatics (BMI) community, especially consortia that share data and applications, can take advantage of a new resource called "cloud computing". Clouds generally offer resources on demand. In most clouds, charges are pay per use, based on large farms of inexpensive, dedicated servers, sometimes supporting parallel computing. Substantial economies of scale potentially yield costs much lower than dedicated laboratory systems or even institutional data centers. We present an analysis (and analytical approach) that establish plausibility for the vendors' claims, concluding that clouds belong on the list of approaches to be seriously considered for BMI. It was very advantageous to formulate analyses in terms of component technologies, which enabled us to bypass the cacophony of alternative definitions (e.g., exactly what does a cloud include) and to analyze alternatives that employ some of the component technologies (e.g., an institution's data center). Relative analyses are another great simplifier. Rather than listing the absolute strengths and weaknesses of cloud-based systems (e.g., for security or data preservation), we focus on the changes from a particular starting point, e.g., individual lab systems. We often find a rough parity (in principle), but one needs to examine individual acquisitions-is a loosely managed lab moving to a well managed cloud, or a tightly managed hospital data center moving to a poorly safeguarded cloud? Overall, even with conservative assumptions, for applications that are not I/O intensive and do not demand a fully mature environment, the numbers suggested that clouds can sometimes provide major improvements.

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41 1. Introduction

"Cloud" computing has been receiving much attention as an 42 43 alternative to both specialized grids and to owning and managing 44 one's own servers. Currently available articles, blogs, and forums 45 focus on applying clouds to industries outside of biomedical infor-46 matics. In this article, we describe the fundamentals of cloud computing and illustrate how one might evaluate a particular cloud for 47 48 biomedical purposes.

Typically, laboratories purchase local servers for computation-49 50 or data-intensive tasks that cannot be performed on desktop 51 machines. Locally-hosted machines are also increasingly used to share data and applications in collaborative research, e.g., in the 52 Biomedical Informatics Research Network (BIRN) and Cancer Bio-53 medical Informatics Grid (caBIG), both funded by the National 54 Institutes of Health (NIH). 55

Meanwhile, image analysis, data mining, protein folding, and 56 57 gene sequencing are all important tools for biomedical researchers. These resource-intensive shared applications often involve large 58 59 data sets, catalogs, and archives, under multiple owners, often with bursty workloads. In response, biomedical consortia (often involv-60 ing multiple institutions) have implemented their applications on 61

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top of laboratory-hosted servers in a distributed grid architecture, as described in Section 2. To sustain such servers, laboratories and their institutions require space, cooling, power, low-level system administration, and negotiations (e.g., about software standards and firewalls between institutions). The consequent dollars and delays are often ignored in purchase decisions, but can be very substantial.

Clouds shift the responsibility to install and maintain hardware and basic computational services away from the customer (e.g., a laboratory or consortium) to the cloud vendor. Higher levels of the application stack and administration of sharing remain intact, and remain the customer's responsibility.

For consumers, cloud computing is primarily a new business paradigm, as opposed to a new technical paradigm; a cloud vendor (a commercial company) provides hardware, a platform, or software (an application) as a service to its customers. In the simplest scenario, a cloud vendor allows its customers to gain the capabilities of a simple server-albeit a virtual one-in which the processing, network, and storage resources are controlled dynamically. More sophisticated clouds also provide useful datasets (e.g., genomic or census data), management capabilities, programming environments (e.g., .Net in Microsoft Azure), web service platforms (e.g., Google App Engine), or access to particular applications (e.g., BLAST [1]). Cloud users can acquire or relinquish processing power and storage,



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often in minutes, merely by sending a service request to the cloud vendor. The server (or storage, or communication channel) is "virtual" in the sense that the vendor provides capacity as needed—e.g., a server, or slice of a server, from its pool of machines.

The goal of this paper is to help decision makers at biomedical laboratories, funding agencies, and especially consortia to understand where cloud computing may be appropriate and to describe how to assess a particular cloud. We focus on labs that need to share information with outsiders, such as consortia investigators—the rapidly-growing cloud literature suffices to guide labs that simply wish to acquire cheaper compute resources.

97 Two aspects of our analysis bear mentioning. First, we steer 98 around the un-resolvable debate about where to draw the boundary between "cloud" and "not a cloud" (or "grid" and "not a grid"). 99 100 Authors have different concerns, and will persist in drawing differ-101 ent boundaries. Also, definitions involve a list of inclusions and 102 exclusions, which a reader is unlikely to recall. So we present a fea-103 ture list, rather than absolutely requiring or forbidding features. 104 Technical analyses refer to systems having or lacking a particular feature, regardless of whether that system is categorized as a 105 106 cloud, institutional data center, or consortium grid. The features 107 are useful as information retrieval keywords-we call a system a 108 cloud if it has a preponderance of the features that authors empha-109 size in systems they call clouds. Second, we clarify discussions of 110 both costs and security by employing a *relative* approach. That is, 111 rather than list pros and cons of clouds in isolation, we consider "before" and "after". By identifying issues that are not substantially 112 113 changed, we greatly reduce the scope of comparison.

114 In Section 2 we present background information on grids and 115 clouds. Section 3 provides an overview of consortium computing. 116 Section 4 discusses cloud infrastructure for medical consortia and describes sample cloud vendors. The next two sections contain 117 118 the central evaluations. Section 5 evaluates several different trade-119 offs, and Section 6 discusses cloud security, a major concern of 120 many potential adopters. Section 7 identifies properties that make 121 a project amenable (or not) to cloud computing, and Section 8 pre-122 sents conclusions.

123 2. Background

Powerful instruments, satellites, and sensor networks can easily 124 125 generate terabytes to petabytes of scientific data in a day [2]. As bio-126 medical research transitions to a data-centric paradigm, scientists 127 need to work more collaboratively, crossing geographic, domain, 128 and social barriers. Interdisciplinary collaboration over the Internet 129 is in demand, making it necessary for individual laboratories to 130 equip themselves with the technical infrastructure needed for infor-131 mation management and data sharing. For example, a research 132 group may need to include data from clinical records, genome stud-133 ies, animal studies, and toxicology analyses. The era of spreadsheet-134 based research data storage is approaching its limits [3].

135 2.1. Distributed system architectures

Grids, virtualized data centers, and clouds constitute three 136 137 approaches to sharing computer resources and data to facilitate collaboration. These architectures overlap in their implementation 138 techniques and in the features they offer to biomedical consortia. 139 140 Furthermore, systems of each category adopt good ideas from the 141 others, and tradeoffs often depend on the presence of that feature, 142 not on the overall categorization. We summarize these architec-143 tures briefly here and express detailed comparisons in terms of 144 individual features.

Grid technology is popular in the scientific community. Grid participants typically share computational resources running on independently-managed machines, using standard networking147protocols. Grid toolkits often provide management and security148capabilities. When running computationally-intensive jobs, one149frequently receives an entire machine, or several.150

Data center virtualization products typically assume a dedicated pool of machines that are used to support a variety of tasks. They have become quite successful in commercial and government data centers. While one may occasionally allocate a whole machine (or cluster) to a single, computationally-expensive task, more often these products allow multiple virtual processors, storage systems, and networks to be supported over the same set of underlying hardware. Virtual machines can be quickly activated or deactivated. If each virtual machine is lightly utilized, one can consolidate many virtual machines onto the same physical hardware, thus improving utilization and cost. Pressed by open source products (such as Xen), leading vendors (such as VMware) now include higher-level services, such as configuration management, workload orchestration, policy-based allocation, and accounting.

Cloud computing is a highly touted recent phenomenon. As noted, there is little hope of obtaining consensus or a standard definition regarding exactly what constitutes a "cloud" (and the term "grid" has been similarly overloaded). For example, [4] emphasizes quality of service contracts for a cloud, [5] contrasts social issues with technical infrastructure, while others focus on price or on the nature of the resources provided (e.g., storage, processors, platforms, or application services). Some writers emphasize what the cloud provides to its consumers, e.g., services on demand. Others emphasize what is underneath—a warehouse full of servers. No single definition is "best" for all purposes.

2.2. Cloud features

The following features, especially the first three, are commonly associated with clouds. A *consumer* can be an individual lab, a consortium participant, or consortium itself.

- *Resource outsourcing:* Instead of a consumer providing their own hardware, the cloud vendor assumes responsibility for hardware acquisition and maintenance.
- *Utility computing:* The consumer requests additional resources as needed, and similarly releases these resources when they are not needed. Different clouds offer different sorts of resources, e.g., processing, storage, management software, or application services [6].
- *Large numbers of machines:* Clouds are typically constructed using large numbers of inexpensive machines. As a result, the cloud vendor can more easily add capacity and can more rapidly replace machines that fail, compared with having machines in multiple laboratories. Generally speaking these machines are as homogeneous as possible both in terms of configuration and location.
- Automated resource management: This feature encompasses a variety of configuration tasks typically handled by a system administrator. For example, many clouds offer the option of automated backup and archival. The cloud may move data or computation to improve responsiveness. Some clouds monitor their offerings for malicious activity.
- *Virtualization:* Hardware resources in clouds are usually virtual; they are shared by multiple users to improve efficiency. That is, several lightly-utilized logical resources can be supported by the same physical resource.
- *Parallel computing:* Map/Reduce and Hadoop are frameworks for expressing and executing easily-parallelizable computations, which may use hundreds or thousands of processors in a cloud. The system coordinates any necessary inter-process communi-

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A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

212 **3. Consortium computing**

213 Clouds are candidates for several roles in biomedical computing, ranging from compute services to archival storage to acting 214 as a neutral zone among laboratories in a consortium. Individual 215 labs often include basic servers. Labs that engage in computation-216 217 ally expensive research (e.g., protein folding or simulations) may 218 rely on clusters of high-performance machines with fast intercon-219 nects between processors. At the other extreme, international 220 repositories (e.g., SwissProt and GenBank) require extensive storage, but less impressive computational power. Between these 221 extremes are biomedical consortia that facilitate the exchange of 222 223 data and applications among its participants, sometimes employing grid architectures such as BIRN and caBIG to accomplish their 224 goals. In this section, we provide an overview of biomedical com-225 226 puting infrastructure, paying particular attention to the needs of 227 consortia.

228 3.1. Laboratory infrastructure

To meet its research needs, a laboratory must build or acquire 229 computational infrastructure. As illustrated in Fig. 1, the most basic 230 231 capabilities include computation, storage, and network bandwidth. 232 These resources are managed by an operating system, which also provides simple mechanisms for coordinating application requests 233 (e.g., to register and invoke services) and for enforcing policy. On 234 top of the operating system, one layers complex generic infrastruc-235 236 ture (such as a database management system, catalog, digital library, or workflow manager) and complex policies. Uniquely 237 238 biomedical infrastructure (e.g., BLAST) leverages this generic infra-239 structure. Finally, one deploys biomedical applications built atop 240 the underlying layers.

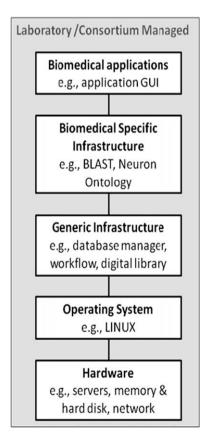


Fig. 1. A generic computing infrastructure employed at local laboratories, managed by the laboratory itself or a consortium for data sharing.

3.2. Biomedical research consortia

Today, one typically provides servers within a laboratory; institutional data centers provide a second option. However, a single institution cannot provide all the needed resources, and collaborations go beyond its boundary. The complexity of deploying computational infrastructure, especially across multiple institutions, has encouraged creation of many independent biomedical consortia to facilitate sharing data and software among labs. The consortium provides the skills and resources needed to support a rich set of capabilities, offloading some work from the laboratory. Individual laboratories can then focus on extending the higher, biomedicalspecific layers.

Traditionally, these consortia have contributed to all layers of the computational stack. As surveyed in the next section, frequently, they create a *grid* that provides a unified interface, and some management capabilities, for a large set of machines.

3.3. Grid infrastructure for consortia

Grid technologies have proved useful in the scientific community, enabling researchers to employ computation, data, and software across a range of machines. Surveys appear in [4], [7], and [8]. Underneath the interface that consumers see, grid implementations typically connect independently owned and geographically distributed servers. Naturally, there is also a need to federate across several grids or clouds [9].

Some notable grids provide cheap computational power for long-running computations that require more resources than one institution can afford, e.g., large, decomposable problems in protein folding or astronomical signal analysis [10] and [11]. These rely on machines volunteered from the general public. The price is unbeatable (machine time is free, and the grid software is open source, and Internet traffic is cheap). However, this approach does not guarantee fast response, or provide robust, always-available storage. Worse, it cannot be used with sensitive data – since an untrustworthy host machine can easily bypass grid security [12].

Several biomedical consortia have built their own grids, federating the data and applications contributed by their members. Such grids often employ sophisticated open source software such as Globus for computation [13] and the Storage Resource Broker for large data sets [14] (commercial digital library systems from IBM, Microsoft, etc., provide rather similar capabilities to the latter [15]). Such grid software offers substantial management capabilities, such as catalogs for discovery (e.g., find images based on metadata values), and mechanisms for ensuring data security and privacy. The catalog and security services face demands (unmet in some initial releases) for high availability and for rapid scale-up to handle surges when large numbers of new images need to be registered and processed. As they mature, clouds will be an attractive candidate. Grids also often support such as sequence similarity search [16] or image processing [17] tasks that require substantial computational power. Sometimes the code is tuned to particular processor and interconnect designs, making it difficult to port to other hardware.

The consortium often imposes minimum requirements on the participants' hardware and software configurations. For example, the BIRN requires participants to install standardized hardware racks [18]. These requirements (to be removed in the implementation of the next-generation BIRN) can represent a significant barrier to entry, especially for small laboratories. Overviews of the experiences of the BIRN and caBIG consortium grids appear in [15] and [19]. Several technologies and demonstration systems are surveyed in [20].

A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

303 3.4. Coping with institutional concerns

304 Institutional authorities need to be satisfied that sharing 305 arrangements are appropriate and secure. Also, institutions may require adherence to hardware, software, or governance standards, 306 which may conflict with the standards required by a consortium. 307 Such constraints can lead to laborious negotiations, delays, missing 308 309 capabilities, and vulnerabilities. This section describes three major areas that concern institutional authorities, and separates out is-310 sues that are unaffected by whether a cloud is used. 311

312 3.4.1. Data privacy

313 The institution is obligated to protect data that it generates or 314 receives from partners. To do so, review boards must ask whether 315 the planned usage for the data is appropriate (e.g., ethical and cov-316 ered by patient consent), and whether the external recipient seems 317 trustworthy.

318 We can now provide two substantial simplifications for analyz-319 ing the effect of clouds on privacy. First, while vetting the appropri-320 ateness of proposed usage is important, it can be handled as a 321 separate process, independent of the mechanisms used to achieve 322 sharing. It will thus not be further discussed. Second, at the top le-323 vel, we can treat trustworthiness of the sharing mechanism much 324 as we would treat trustworthiness of an external research partner. 325 For example, similar top level questions (below) apply to either, "Is a pharmaceutical company in France a trustworthy partner to re-326 327 ceive our data?" or "Is a sharing mechanism implemented at a data center hosted in France a suitable recipient?" 328

329 We formulate our discussions of Trustworthiness in terms of 330 three questions. First, is the recipient *legitimate* (i.e., do we think 331 they mean well)? The recipient's reputation, including organiza-332 tional affiliation and certifications, may guide such decisions. Har-333 vard or IBM might be acceptable, respectively, for research or 334 cloud; unknown unaffiliated researchers or startup companies 335 might not. Second, to avoid misunderstandings, has the recipient 336 made appropriate promises (accepted obligations) about degree of 337 system protection and about enforcing the owner's policy about 338 sharing the data onward? (A recipient laboratory might simply 339 promise not to pass the data onward, but a sharing mechanism will 340 need to enforce a complex policy. Each might be required to main-341 tain firewalls and to audit limit staff access). Third, are the recipi-342 ent's technical and human systems able to meet their obligations to 343 protect data against attacks and carelessness?

3.4.2. Protecting other systems 344

When a lab hosts consortium or other externally-accessible re-345 sources, external traffic must traverse the institution's networks 346 and firewall.¹ This traversal increases risks of congestion and mal-347 348 ware, especially if the firewall is loosened to accommodate the traffic (e.g., to allow database accesses from outside the institution). Also, 349 whenever the consortium's services and membership expand, risks 350 may need to be reexamined. 351

352 3.4.3. Efficiency and standards

Institutions often seek to reduce costs by reducing heterogene-353 ity. For example, site licensing agreements or chief information 354 officer (CIO) mandates at one institution may require Oracle dat-355 abases on Sun servers. These institutional policies may conflict 356 357 with consortia requirements to use PostgreSQL on HP. If a labora-358 tory does not get the necessary waivers, the multi-institution 359 data-sharing consortium will thus have heterogeneous hardware 360 and software. Some applications may fail, or run very slowly, and

¹ A *firewall* prevents unwanted traffic from crossing a perimeter, usually by filtering a message header based on local policy. Firewalls understand networks, ports, and servers, but not individual users or stored data items.

extra costs will be incurred for training, software conversion, and 361 configuration management. 362

4. Clouds

Cloud vendors effectively sell computation and storage resources as commodities, providing users with the illusion of a single virtual machine or cluster, implemented over thousands of the 366 vendor's computers (in some cases, virtual and physical machines 367 correspond 1-to-1). Some cloud vendors and third parties sell high-368 er-level resources, such as the GoogleApp application platform, 369 relational database management systems (DBMSs) [21], or the 370 SalesForce application. Underneath, the virtual resources are 371 mapped transparently to the underlying physical resources. 372 optionally subject to constraints on geographic location (e.g., repli-373 cate at a remote site, but stay within the European Union. The customer controls the virtual machine's capacity (computational and storage) by sending the cloud vendor a service request to add or subtract resources as needed. The time to gain or release capacity (for small fractions of the provider's inventory) is typically mea-378 sured in minutes, not months. 379

Fig. 2 illustrates graphically the layers that cloud offerings often allow to be offloaded. Note that this diagram is essentially identical to the server architecture described above in Fig. 1. The difference lies in who is responsible for providing the lower-level capabilities.

Like a lab's cluster from Sun or HP, a cloud provides a base upon which customers build their own applications. The general infrastructure layer provides capabilities needed by application builders (e.g., databases) and system administrators (e.g., security mechanisms). The next layer provides capabilities widely needed

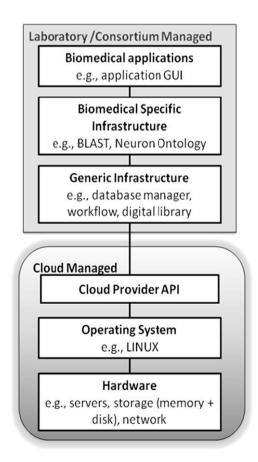


Fig. 2. Clouds can offload the responsibility of the bottom two layers of a basic computing infrastructure

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A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

in biomedical informatics. Finally, each laboratory will need to add
capabilities and applications to meet its own needs. As Fig. 2
shows, many additional layers of capabilities still need to be provided by a consortium, a system integrator, or biomedical software
environment vendor. Regardless of the underlying infrastructure,
customers still need to provide everything specific to their own
application.

396 4.1. Cloud infrastructure for biomedical consortia

As discussed above, biomedical researchers are beginning to 397 398 rely on consortium grids, due to the difficulties of managing laboratory silos when researchers from multiple institutions need to 399 share data. However, laboratories still acquire their consortium-400 401 support hardware conventionally, with substantial delays, need 402 for physical space, and limited economy of scale. They still face 403 the management difficulties of either heterogeneous underpin-404 nings or being forced to acquire uniform systems. Labs small re-405 source pool makes it hard to rapidly increase or decrease capacity.

Clouds offer many management services similar to grids, but 406 407 their underpinnings have a "mass production" flavor. They typi-408 cally use large data centers with many thousands of processors, acquired and managed by one organization, often kept fairly uniform. 409 Within a data center, the network bandwidth is usually high. 410 411 allowing the underlying computers to share data with one another 412 efficiently (though not as fast as a specialized cluster). Public 413 clouds contain data from multiple customers and problem domains; the consequent security tradeoffs are discussed in Section 414 6. The cloud can be owned either by the vendor (creating control 415 416 and legal issues, discussed in Section 6.3), or, for private clouds, 417 by the customer organization.

Compared with scientific data centers, clouds offer economies
 of scale and the ability to adjust to workload variations. They have
 attracted wide interest, going beyond the scientific community.

421 4.2. Sample cloud vendors

We now provide sample data points—gleaned from company announcements, blogs, and other sources—about current cloud capabilities and the directions cloud computing seems to be headed. Of course, the landscape of offerings is likely to change rapidly. Clouds are offered externally, or used internally, by the following:

- Internet companies: These may offer space for rent on clouds they
 run to support their normal operations or create new clouds for
 customer use.
- Amazon, the current leader, sells virtual servers on its cloud 431 432 (EC2) [22], along with simple message queuing (SQS) [22], 433 file space (Simple Storage Service-S3 [23]), an n-tuple store 434 (SimpleDB) [24], an announced UNIX file system, and several other services [25]. These support commonly used virtual 435 machines (e.g., Linux, Windows), can run many popular soft-436 ware products (e.g., databases, though performance needs 437 deeper investigation), and present an idiosyncratic interface 438 for storage and management. 439
- 440 Other Internet companies such as Google [26], Yahoo! [27], and Microsoft MSN [28] already use clouds to support their 441 own operations [29], including extensive parallelism. Some 442 443 of their publically available cloud applications (e.g., search, 444 gmail) were written to match their own clouds' interfaces 445 (e.g., Google's cloud facilitates parallelism). Multiple such interfaces are expected. IBM and other major vendors are 446 expected to offer Amazon-like infrastructure capabilities, 443 448 together with enterprise-quality management, security, and 449 robustness.

- *Enterprise-internal clouds:* Many computer companies are expected to help large enterprises set up their own clouds, internal to their own firewalls. Such an arrangement may alleviate worries about control and liability (e.g., requirements of the Sarbanes-Oxley law), but will not help facilitate cross-institutional data sharing. The US Department of Defense has contracted to create a private cloud that follows military security practices [30]; advocates tout improvements in speed of procurement. Hybrid clouds may soon federate a public cloud with a private cloud that hosts more sensitive data.
- *Small players:* Several relatively small companies host clouds already, as well as help enterprises acquire their own clouds. For example, 3Tera claims to provide many management services absent in Amazon and to already host MySQL comfortably [31].
- *Application providers:* Rather than running their own server farms, these companies and consortia provide versions of their products that run on clouds. DBMSs² now available on the cloud include Oracle, DB2, Vertica, and MySQL. On the other hand, the robust, distributed S3 storage poses problems for DBMS capabilities [32]. For parallel computing, there is Apache's Hadoop, an open source analog of Google's MapReduce parallelization facility. This facility allows one to easily deploy a highly parallel biomedical research service such as BLAST [16].

The cloud vendor's business proposition is that, as a service provider (e.g., Google, Microsoft, Amazon, IBM, or a smaller player), they can buy, power, manage, and repair a massive array of rather uniform servers in a large warehouse, at a much lower unit cost than can a single university, or consortium that spans geographically distributed laboratories.

Our specimen cost analysis below shows that this cost proposition is very plausible. Current prices for resources on commercial clouds are very attractive for some applications, and our calculations suggest that these prices are based on real low costs, not marketing ploys. Armbrust et al. [21] and Hamilton [33] suggest even larger savings. The technical strengths and emerging competition suggest that these favorable trends will continue [34]. Nonetheless, there are applications where today's clouds are more costly; e.g., Amazon charges heavily for moving data on and off the cloud, and if inactive users remain connected, continues to charge for their virtual machines.

The choice is not binary. An institutional data center exhibits some cloud characteristics (e.g., virtualization, services on demand, collocated servers) that may sometimes be an attractive alternative to laboratory-based computing, especially when data is not shared with outsiders. They may offer greater local knowledge and perhaps lower communication costs and fewer legal complications. One needs to compare costs and responsiveness for the particular needs, to make a decision.

5. Evaluating the tradeoffs of using clouds

Advocates expect that clouds will soon become the default way to host highly flexible shared data repositories. Still, each organization must perform a comparison for its needs. This section describes areas where an organization needs to understand and evaluate the changes that a cloud would bring them—dollar costs to be considered (Section 5.1), and qualitative changes, such as reducing delay in expanding a sharing arrangement (Section 5.2). Security comparisons appear in Section 6,

² Since DBMS efficiency and failure tolerance depends on low level interactions with disks, one must both run performance benchmarks and ensure that virtual disks truly persist.

A. Rosenthal et al. / Journal of Biomedical Informatics xxx (2009) xxx-xxx

511 5.1. Capacity, often at low cost

4 September 2009

512 This section examines three major cost drivers: system admin-513 istration, idle capacity, and power usage and facilities. At each step, 514 we provide specimen cost figures for conventional systems, ex-515 tracted from our organization and from web postings. The speci-516 men analysis is a coarse approximation, because environments 517 vary greatly, e.g., electricity rates can differ by a factor of four with-518 in the USA, and administrative loads per server differ enormously. Our calculations assume very conservatively that research organi-519 zations procure hardware, bandwidth, and facilities (buildings 520 521 and power) at the same price as cloud vendors. Others, with access to more detailed data, have estimated factors of roughly 5-7 in fa-522 vor of giant purchasers (such as cloud vendors) [33]. However, our 523 524 sample organizations did have relatively high administration costs; 525 others may do better. With these figures, we see a very large gap 526 (factor of four) in underlying costs between cloud-based and con-527 ventional solutions. We conclude from this rough analysis that, de-528 spite our plentiful margin of error, the fundamentals seem very favorable as an alternative to new laboratory machines; well man-529 530 aged data centers fall somewhere in the middle.

531 5.1.1. System administration

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532 Low-level system administrative costs can be quite high for lab-533 oratory systems scattered around an institution, often far greater 534 than raw hardware costs. A cloud lets an organization offload three 535 sorts of low-level administration. First, the cloud vendor is respon-536 sible for system infrastructure (the lower levels of Fig. 1-hardware 537 maintenance, spare parts, adding new machines, and infrastructure 538 software). Second, once a backup policy is specified, the cloud ven-539 dor executes it. Finally, an application can be installed once, and 540 becomes available to all authorized users.³ At higher levels, admin-541 istrators deal with many application-support and upgrade issues, as 542 well as user management. Moving to a cloud should not greatly 543 change such work, so in keeping with our "relative" approach, we 544 do not include it.

In severe cases, the low-level administration costs can be greater
than the *total* cost for a cloud service. We describe several data points
for specimen low-level administration costs, assuming salary cost of
\$100K per administrator staff year. Administration costs seem most
significant with either loose management, volatile requirements, or
hardware scattered around many rooms on a campus.

551 Using anecdotal evidence about some MITRE systems, we estimated that 1/3 of administrators' time is spent on low-level 552 553 administration. The 2/3 spent on user management and local 554 applications is excluded from our cost estimates. This facility 555 supports prototyping projects, and their frequent reconfigura-556 tions may account for a relatively high cost. Each administrator 557 handled about 30 processors, so low-level infrastructure and 558 software distribution work comes to 1.1% of a staff year per ser-559 ver, or \$1.1K per server year (assuming a three year server lifespan, low-level administration costs slightly more than the 560 561 hardware).

- One government organization has about 8 servers per administrator. Assuming the same 1/3 ratio of low-level administration, this costs \$3.75K per year per server.⁴
- The BIRN consortium suggests that backup will consume 10% of an administrator per rack⁵, and that hardware maintenance will cost extra. Software distribution is managed efficiently by the cen-

(2009), doi:10.1016/j.jbi.2009.08.014

tral staff across dozens of homogeneous racks, and costs little (a multiprocessor rack, switching, and cabling may come to \$30K, while just the backup component of low-level administration over a three year life matches this figure). Our cost estimate is conservative, omitting several costs that were not publicly reported power, hardware setup and maintenance, and negotiating institutional firewall issues. We estimate administrative costs as being at least equal to the purchase cost of a server.

For some laboratories, our estimates of current practice may be pessimistic. Hamilton [35] estimates 140 servers per administrator for moderate scale institutional data centers (much less than hardware costs). There are also qualitative advantages to local staff, who understand people, practices, and priorities. However, institutional centers still represent a loss of control by the laboratory. Also, for an organization experiencing high costs, advice to get better management and more skillful staff in the lab is hard to follow. Many labs may find it preferable to outsource to institutional data centers or clouds, for more professional management.

5.1.2. Idle capacity

In conventional systems, system resource utilization is low, estimated at 15-20% for data centers [36]; other estimates are lower. There are multiple causes for low utilization. Systems managers tend to buy for near-peak and future loads, and thus do not use the whole capacity all the time. Differences in work schedules and project maturity will lead to peaks and valleys (the analysis in [21] adds an extra charge for requests that were not served because load exceeded capacity). In contrast, a cloud (or institutional data center) smoothes these effects across many customers, and today may attain 40% utilization [37], with higher values plausible in clouds (e.g., as load sharing over time zones becomes more mature, and exploiting more diverse user bases). One virtual server seems likely to do the work of at least 2.5 typically-utilized servers. We expect similar figures for bandwidth utilization. For storage, the utilization savings will be less dramatic-data must be stored even when not in use.

5.1.3. Power usage and facilities

Server power is expensive, and overhead power consumption is assessed to be at least comparable to what the servers themselves 606 consume [38]. Together, they at least equal server purchase costs, 607 for typical servers today. Cloud vendors can do much better than 608 the typical laboratory, or even institutional data center, based on 609 better management of voltage conversions, cooler climates and 610 better cooling, and lower electricity rates (cloud vendors tend to 611 cluster near hydropower). They also often locate where real estate 612 is cheap. 613

5.1.4. Specimen cost comparison

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We now give a specimen analysis of the cost of supporting a biomedical application on Amazon web services. Echoing many others, we conclude that cloud computing is already very costeffective in some settings. When one reaches an acquisition stage, one needs to redo the cost calculation for the specific system being built, and with current cost quotes from cloud vendors, and then bring in qualitative and security issues.

Consider a grid that includes 23 TB of data and 60 processors, 622 with uploads of 40 GB per month and downloads of 13GB per 623 month-roughly comparable to the size of the system managed 624 by BIRN. A conventional system needs 60 processors that cost 625 approximately \$1K per year, or \$60K total, in early 2009. Storage 626 for 60TB costs about \$6K, or only \$2K per year. Assuming that 627 one administrator can manage 30 machines (and that one third 628 of the administrator's time is spent on low-level maintenance), 629 there is an additional maintenance cost of \$66K per year. The 630

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³ Note that open source or user-developed applications may be hosted in this way. Business models for licensing commercial applications (such as Oracle) on the cloud are immature and evolving.

⁴ The organization is rolling out a new offering, which should be more efficient. ⁵ http://www.nbirn.net/cyberinfrastructure/acquire_rack.shtm (downloaded on 7/ 15/08).

purchase and administration cost of a conventional system is
\$128K each year billed to the laboratory, plus an additional
~\$60K in energy costs (though these may be hidden in institutional overhead) and undetermined costs for space and network
bandwidth.

Of course, many of the processors are frequently idle; assuming 636 637 16% utilization (vs. 40% for a cloud), only 24 processors would need to be rented from a cloud vendor. Using Amazon's online EC2 cal-638 culator [22] in May 2009, a cloud-based system would cost \$3.4K 639 per month for data storage and bandwidth (uploads and down-640 loads). The processors cost an additional \$1.7K per month. Thus, 641 642 the cost of using the cloud is \$61K each year, which includes hardware, power, operating system, basic security and infrastructure 643 administration, backup of the persistent store, and application 644 645 replication.

Though this cost comparison is an estimate, it demonstrates
that for new systems, clouds' rental costs look quite attractive.
Even omitting power costs, our specimen estimate shows clouds
to be superior by roughly a factor of 3 for providing infrastructure
and replicating applications.

651 5.2. Qualitative benefits

This section addresses ways in which a system built using clouds can reduce the burden on laboratory managers, be more scalable and resilient (so users get better service), and make it easier to share data and tools.

656 5.2.1. Less to manage

Today, managers of laboratories or biomedical consortia need to 657 658 manage physical systems, capital expenditures, and acquisitions of multiple kinds of hardware and software. This task can become sig-659 nificantly simpler when hardware and network acquisition, main-660 661 tenance, and management are offloaded to the clouds as illustrated 662 in Fig. 2. For physical security (protecting your disks from theft), 663 outages, or disaster recovery, the laboratory or consortium must 664 specify a level of service and a vendor capable of implementing it 665 (vendors, like in house staff, must be chosen carefully, and are fal-666 lible). The net effect, subject to caveats in Section 6, is that the sys-667 tems burden on principal investigators or consortium managers is 668 reduced.

Chargeback policies are a complex area, and we will not examine them in depth. Whatever policy is chosen, explicit charges per
use make it more transparent, but managers may wish to impose
limits.

Laboratories still have the right, and the requirement, to manage who accesses their virtual machines. To do so, they may employ firewall, authentication and authorization systems from the cloud vendor, or, for greater sophistication, from third parties (as applications on their virtual servers and virtual firewalls).

678 5.2.2. Scalability

When the workload experiences significant change, a cloud can 679 add or release resources in minutes. A cloud can provide extra pro-680 681 cessing resources during the peaks (within limits) when the transaction load spikes (such as for access to Swine Flu clinical data). 682 683 One can improve response time on large, parallelizable tasks by applying many servers, as opposed to running a single laboratory 684 685 server for hours. Further, one pays for resources actually used, 686 not for capacity.

However, some users have had unpleasant surprises about costs
 associated with unexpectedly heavy use of cloud resources "on
 demand". With conventional hardware, one knows how much
 money is committed, but programs may spend unexpectedly large
 sums of money if I/O volume is unexpectedly high, or users silently
 fail to release unneeded servers and storage. These effects are dif-

ficult to monitor. We expect some cloud vendors to offer suitable 693 throttling services soon; until then, administrators need to be 694 vigilant. 695

5.2.3. Superior resiliency

Cloud vendors store backups of users' applications and data in multiple geographical locations. If one of the locations fails, others can take over. One can have failover among machines at one location, or even between locations (for disaster recovery).

A laboratory that implements its own fault tolerance and disaster recovery requires management effort (mentioned above); additional software, hardware, and space beyond those included in the "conventional" costs in Section 5.1; and additional risks (users who manage recovery poorly may lose all their data, e.g., in a flood). A cloud potentially reduces all three.⁶ Even for a laboratory that opts to retain its own servers, a cloud can still be useful for archiving and remote data backup.

5.2.4. Homogeneity

A consortium system implemented in a cloud can give all authorized investigators access to the same tools, such as workflow tools to process images taken from biomedical scanners. Today, peer to peer sharing without consortium managers is unlikely to provide all relevant tools, and keep them up to date. If the grid is implemented over a heterogeneous environment, the consortium cannot easily manage tools that run natively over the different operating systems. Alternatively, while a consortium grid built over homogeneous lab-hosted resources can distribute and manage tools effectively, the dedicated system increases cost and will deter translational science collaborations that need only occasional access.

5.2.5. Fewer issues to negotiate with institutional authorities

We now reconsider the concerns raised in Section 3.4 from the perspective of cloud computing. The institution's concern that noncompliant products in a lab may increase the cost of institutional support is likely to disappear if the products are instead part of an externally hosted consortium service, so no negotiations will be needed.

Negotiations about protecting other systems in the lab or the institution are likely to be significantly reduced. When consortium resources are hosted inside the institution, traffic involving those resources may put other systems at the institution at risk. The lab may need to negotiate exceptions from the institution's firewall to allow the traffic in, and to negotiate increases in institutional bandwidth. Unfortunately, if the lab gets its way, the institution's firewall protections are weakened and congestion may result. If the lab cannot negotiate the changes, data sharing is blocked. Either way, both researchers and institutions must devote substantial time and skill [12], [39], and [40], and collaborative research must wait.

Cloud-hosted resources cut the Gordian knot by keeping the new, potentially malicious traffic *outside* the institution, benefiting both the institution and the laboratory, reducing both risk and negotiations. In the same vein, no negotiation is needed if computations on the cloud wish to employ other services available externally, e.g., data mining or BLAST. Yet another positive scenario results if the lab hosts computations on external researchers' sensitive data. In fact, one may wish to reorganize workflows to minimize traffic impinging on the various institutions.

Hosting data externally avoids the risk that external requests will place a heavy load on the institution's network. There are

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⁶ Amazon's cloud has experienced well publicized downtime. While this may be a sign of immaturity, an acquirer should certainly look at their vendor's track record. We are not aware of any loss of persistent data.

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A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

752 two small countervailing factors. First, the laboratory needs some 753 bandwidth to post its data to the cloud. Also, if a laboratory needs 754 to perform extensive internal processing of the cloud-hosted data, 755 it may keep a local replicate to avoid transferring the data repeat-756 edly. Fortunately, Post traffic requires only that the institution sup-757 ply low priority bandwidth (batch is tolerable), and the storage 758 cost for replication is low (Section 5.1.4). Thus, cloud-hosted sys-759 tems seem to require less negotiation of bandwidth.

One also needs to negotiate firewall policy changes just enough to allow data and security information to be sent to the laboratory's own virtual machine on the cloud. This opening seems much narrower than allowing a variety of service calls from a variety of partners. Again, the need for negotiation seems reduced.

A laboratory may then take advantage of a cloud to add collaborators more rapidly. New collaborators no longer require greater internal processing resources, nor do they need to negotiate bandwidth increases and firewall changes. As mentioned in Section 3.4. the cloud does not remove a laboratory's responsibility to manage who can access what resources. Security policies and enforcement software are a necessary part of the infrastructure and need attention from the laboratory, whether on conventional servers or in a cloud.

Service level agreements tend to be more formal with a cloud, unless a customer accepts the provider's default. Thus, outsourcing requires the customer to be more explicit about requirements, and then to negotiate guarantees or choose among the provider's offerings. When systems staff understands the needs, a cheaper informal process might suffice. When problems arise, a laboratory head has great leverage on her staff, but there may be limited machine and human resources to respond, and no explicit guarantees.

782 The remaining criterion was to "protect the laboratory's data". 783 Trustworthiness of the sharing mechanism on the cloud raises 784 the same top level questions (see Section 3.4) as for a new research 785 collaborator, e.g., how well the recipient protects against hackers. 786 However, institutions may be reluctant to approve hosting in 787 clouds until vendors have accumulated a substantial history, 788 showing no more breaches than ordinary systems. Hence negotia-789 tions will increase. The next section further explores data security.

6. Security of data stored in a cloud 790

Security is one of the major concerns when laboratories con-792 sider moving sensitive information to machines they do not own [41]. This section examines the security impact of outsourcing a 793 794 laboratory's data to either a data center, to a cloud, or to a conven-795 tional managed consortium grid over lab-hosted systems. We 796 emphasize confidentiality, because that seems the greatest barrier 797 to sharing arrangements; however, some comments also apply to 798 other aspects of security (integrity, denial of service). We find that 799 some risks decrease and some increase, with neither side of the 800 argument overwhelming the other. Thus, each laboratory or con-801 sortium will need to assess security for its environment, while also 802 considering the tradeoffs in the previous section.

Our security analysis considers two scenarios that differ in terms of how much is to be outsourced: (1) Just the data and applications intended for external access (while maintaining unshared data locally); or (2) All of the data and applications on the lab server. Intermediate points and redundant hosting are possible, but not discussed.

809 As the number of partners and shared resources increase, one 810 will face extra labor to manage permissions. There is also extra risk 811 of inappropriate data release, due to having more users who may 812 misunderstand policy or be careless or malicious. However, this in-813 crease is not greatly affected by where the laboratory resources are 814 hosted. For example, when an authorized recipient sells patient

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health records to a tabloid, the problem was not in the technical 815 system. Hence, as in Section 3.2, we omit issues that seem not to vary with hosting.

We decompose the analysis into several parts. Section 6.1 ad-818 dresses several operational issues. Section 6.2 deals with external 819 intrusions by hackers, a risk that concerns many decision makers 820 but is perhaps not increased as greatly as some think. Section 6.3 821 examines nontechnical risks of outsourcing from a laboratory, and Section 6.4 summarizes security issues (see also [42]).

6.1. Security management

First, a laboratory that is serious about security will acquire 825 security management software (commercial or open source). Thus, 826 one must examine whether one's chosen security software actually runs well on the cloud, including potential technical or licensing difficulties. Also, one may need additional approvals to place sen-829 sitive security metadata (e.g., user identities and relationships) 830 on clouds. On the other hand, outside the institutional firewall, it 831 may be easier to provide access from other institutions. Finally, if 832 requirements are rudimentary, e.g., that all consortium members 833 can share all posted data, they may be able to use cloud vendors' 834 current offerings. 835

Second, system administrators often possess excessive privileges-a significant risk. Compared with laboratories, practices in virtualized data centers (institutional or cloud) are likely to have greater formality, separating the administration of different aspects of a system. In particular, while laboratory administrators and security staff may be allowed to read and change the data they administer, a cloud vendor will tend to treat each customer's virtual machine as a private preserve. On the other hand, institutional and especially cloud administrators will have more difficulty distinguishing illegitimate access or understanding laboratory priorities-outsourcing can break a valuable human network.

Third, physical security protects against threats such as stealing 847 disks or adding tapping devices (attached or remote) to the hard-848 ware and networks hosting the biomedical data. On balance, cloud 849 and institutional data centers seem better on this criterion. Data 850 centers are generally quite secure physically, while laboratories' 851 security levels differ drastically. Also, unencrypted CDs and laptops 852 have led to high profile breaches. Policy statements have prevented 853 personnel from creating unencrypted copies, and software to do so 854 might be intrusive. When data is available on the cloud, there is 855 less impetus for lab personnel to travel with their own copy or to 856 share by shipping a CD. Also, while a large data center (institu-857 tional or cloud) is a richer target, targeted attacks within the cloud 858 against a specific laboratory's database are difficult, since it is hard 859 to determine which server or disk holds the data. On the other 860 hand, if one physical machine in the data center is penetrated, 861 eventually it may host something the attacker wants.

6.2. Risks due to hackers

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Wherever a laboratory stores its data, internally or externally, outside hackers pose a threat. This section considers how the hacker risk and security management labor change if one moves data from a laboratory to a cloud or to an institution's central data center.

The laboratory will need to decide what hacker risks are acceptable, in return for the other promised advantages. For example, neither clouds nor institutional data centers are as hacker-proof as a laboratory server without Internet access, which does not need to share biomedical data with outside users.

A cloud is shared among many users, at both the macro level 874 (open to many users) and a micro level (multiple virtual resources 875 on each physical one). An institutional data center is also shared, 876

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A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

though on a smaller scale. Section 6.2.1 considers risks due to such
sharing (called *multi-tenancy*). Section 6.2.2 considers advantages
when one splits among virtual machines.

880 6.2.1. Multi-tenancy risks

Virtual machines share physical resources, relying on a software *hypervisor* to keep them appropriately separate (multi-tenancy can
also arise at the application level, and the application provides the
separation among users). The cloud thus provides less separation
than when one has separate servers in a laboratory.

Like all complex software, hypervisors can be hacked, after which an attacker can directly access the shared physical CPU, network, or storage. He then can deny service, destroy data, or steal confidential data. Researchers have demonstrated many ways to hack a hypervisor, and virtualization vendors have provided extensive analyses of ways to reduce the risk [43,44]. As of December 2008, no malicious exploits had been reported [45].

A laboratory machine has the significant advantage that an attacker has little legitimate access. An institutional data center or private cloud makes its capability available to many hundred users; a public cloud makes it available to anyone with a credit card, with the ability to run arbitrary programs (the need to arrange payment is still a barrier against automated, broadcast attacks).

To further assess the risk, note that targeted attacks seeking specific lab's biomedical data seem the most dangerous. Fortunately, it may be difficult for attackers to know which physical machine to attack, if they are targeting a specific lab's data. To make it more difficult for an attack that subverts one of a lab's systems to find the others, one might wish to scatter them to different physical servers, if the virtualization system permits.

907 A virtual data center does have some countervailing defenses. It 908 is likely to have a professional security staff, unlike a laboratory. 909 Where a cloud provides an application framework with limited 910 interfaces (e.g., just web service calls), it is easier to secure against 911 outside attacks. For comparison, laboratories' conventional infra-912 structure-operating systems, DBMSs, and web servers-already 913 have many, many known vulnerabilities. The key, then, is to esti-914 mate the incremental risk.

915 6.2.2. Protections at virtual machine boundaries

Security professionals traditionally recommend partitioning a 916 917 system as a means of protection. One can put a firewall on any laboratory server, wherever the server is hosted. The ease of creating 918 919 new virtual machines provides ways to improve the security of vir-920 tually-hosted data by creating new boundaries. In this section, we 921 examine the utility of partitioning resources into separate areas, 922 conferring protections against those attacks that do not break the 923 hypervisor to intrude into other virtual machines.

924 Consider that if two data items are on the same system, then that system must be accessible to anyone who accesses either 925 item. For sake of example, suppose item D_1 is to be shared with se-926 lected collaborators, and D2 is to be made publicly accessible. Now 927 928 suppose we place D_1 and D_2 on the laboratory's server. Due to our desire to share, especially for D₂, we have vastly increased the set 929 930 of people who can access the laboratory server. There is increased risk for all the other data on that server. Avoiding this phenomenon 931 932 may be the greatest security benefit of hosting in a cloud.

If instead one hosted the shared resources on a cloud, there is
less risk to the laboratory's other resources. Next, one might be
able to partition the resources so that D₁ and D₂ reside on separate
virtual machines, each with a more restrictive firewall and fewer
user accounts. Now an attacker who reaches D₂ does not threaten
D₁. Further, the VM in the cloud is not acting as a general purpose
machine, so one can create a firewall that rejects unneeded types

of access (ports, protocols, services, etc.); it need only provide for the intended sharing arrangements.

An intermediate approach is to outsource to a new virtual machine in your institution's virtualized data center, proceeding as above. Now the laboratory obtains the benefits, but the institution's risks actually increase, as more users have accounts on its data center virtual machines. Also, the institution's firewall may cause difficulties (as discussed in Section 3.4) while providing only modest protection—that firewall may allow traffic for often-hacked applications (e.g., email) and there are thousands of potentially malicious or playful employees or students inside. The institutional firewall's net security effect can even be negative if the illusion of protection encourages laboratories to neglect their own security measures.

6.3. Nontechnical outsourcing risks

To round out the picture, we now describe nontechnical risks to cloud-based systems, and the risks' common sense ameliorations. The ideas here constitute conventional wisdom, not novelty, but are important to consider. Further anecdotes and in depth discussions appear in [42]. Our aim is to show organizations nontechnical threats they need to address, and that these threats can be overcome.

When a laboratory outsources hosting, it (or its consortium) still "owns" its virtual machines and the resources at the cloud or data center. Permissions, resource limits, and priorities must be administered by lab or consortium administrators who can recognize legitimate usage, and have a human network that enables rapid resolution of ambiguities. Still, outsourcing implies loss of control in several ways.

When the cloud provider is a separate company, behavior may become very adversarial. Agreements must be more carefully formalized, especially with respect to business disputes and closure. Until the legal environment matures and standard practices emerge, experience with commercial software provides some useful analogies and practices. First, as a primary protection, choose a cloud provider with a strong reputation and business, not an unknown startup (except perhaps for short term usage). Beyond that, choose suppliers whose contract language suits your needs, in areas such as how they may use your data and request logs, protection from them freezing your data and applications in a business dispute, and a structure that lets them guarantee advance warning before cutting off service (even if they are sued by their suppliers, or go bankrupt). Also, require your provider to provide sufficient documentation so you can port your system to an alternative, if the provider cannot meet their obligations, or if competitors become more attractive.

Multi-tenancy causes several nontechnical risks, in addition to the hacking vulnerabilities discussed earlier. First, it is not yet clear whether the legal system prohibits law enforcers or litigants from seizing a multi-tenant system (by analogy, an apartment building) to punish one of the tenants. We also need to hope that spam filters and other site-reputation services are extended so they can distinguish among tenants and blackball only specific ones that have been alleged to engage in malfeasance.

Next, laboratories may also need to restrict where the cloud will physically host their data and applications. For example, they may wish to avoid countries whose governments are intrusive or whose intellectual property laws seem inadequate. Amazon and others have begun providing such controls for their cloud environments.

Finally, academic researchers have argued that before hosting sensitive data externally, one should encrypt it for fear that the data will be stolen or modified by the cloud provider (as a business strategy or rogue staff). The cost of doing so is high—strong encryption makes it difficult to index the data, multiplying access costs.

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A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

1004 Encryption resists some technical attacks (stealing files), but 1005 attackers can still come in the front door, by subverting a legiti-1006 mate requestor or the access control system. The nontechnical rea-1007 sons for distrust seem exaggerated. We trust banks not to dip into 1008 individual customers' accounts. Analogously, if a cloud vendor 1009 were found to be violating their customers' data as a matter of cor-1010 porate policy, they would instantly lose their business. Their staff may have individual miscreants, but the same is true of a univer-1011 1012 sity, hospital, or consortium. Furthermore, the cloud vendor is likely to have better monitoring in place to prevent such activity. 1013

1014 6.4. Summarizing the security tradeoffs

1015 Moving data to a cloud improves security for the systems that 1016 remain inside a laboratory or institution. At a cloud, both data and server backups can be arranged easily; if high availability is re-1017 1018 quired (e.g., for 24/7 sensor data feeds), recovery to a second cloud 1019 might be desired. The move also provides strong physical protec-1020 tion of the machines, and enables creation of separate virtual ma-1021 chines and firewalls for each independent laboratory application 1022 (or honey pot). The cloud will also firmly separate system admin-1023 istration from data and application administration, and make avail-1024 able a security staff and tools. A virtualized institutional data 1025 center will provide all but the first advantage, to some extent. 1026 Disaster recovery becomes easier to manage (once one decides 1027 how much protection to pay for).

On the other hand, remote administrators may understand less 1028 1029 of the local situation, and clouds present large attractive targets. 1030 On a public cloud, any attacker with a credit card can establish 1031 an account on *some* virtual machine in the cloud, to begin hacking 1032 through the hypervisor, a risk that does not apply in conventional 1033 systems. The contractual and legal issues become worse with a 1034 cloud. Some leading vendors, e.g., Amazon, have not yet demon-1035 strated (or, to be fair, promised) high availability.

1036 Neither approach seems uniformly superior, and experiences 1037 are still sparse, but we can highlight a few observations. Risks need to be assessed against the "background" risks: any Internet-con-1038 1039 nected machine is vulnerable to many attacks, and authorized 1040 recipients may fail to protect data. If a laboratory is not sharing 1041 its data, replacing an internal server by one on a cloud seems to in-1042 crease the hacker risk to data confidentiality and integrity-the 1043 threat of hypervisor attacks probably outweighs extra security 1044 staff. However, if partners already access the laboratory machines, 1045 then the benefits of good fences (Section 6.2.2) may outweigh the 1046 cloud risks. Overall, the extra risks seem moderate, and may not 1047 dominate the cost and convenience issues.

1048 7. Moving forward

1049The subsections below, respectively, consider what makes a
good target application for cloud computing, identify some poor
targets, and discuss difficulties in the transition process.

1052 7.1. Good targets for near-term cloud initiatives

Clouds tends to be preferable when service demands are vari-1053 able or demand is unknown in advance, and where the cloud ven-1054 1055 dor passes on large economies of scale in procuring servers, power, 1056 and space, and in supplying specialized staff and tools. However, 1057 even with favorable winds, one also needs to consider issues of 1058 technology insertion. Informed by the above analyses, we identify 1059 some promising areas for initial exploitation of cloud technology 1060 for bioinformatics (these recommendations assume the conclusion 1061 of Section 6, i.e., that security should not be a show-stopper). The

following factors make a project an attractive candidate for cloud computing in the near term:

- The project has high costs for computing, administration, space, and electric power in its current or envisioned state.
- The members wish to share with outsiders, but find that institutional policies block outsiders' access to their local system.
- The project requires highly variable amounts of processing and storage resources. For example, some workloads spike when new data arrives; other sites may suddenly become highly popular (e.g., in the event of an epidemic). In addition, a system that is being reengineered may need extra capacity during development and testing, and later to run the existing and the replacement system simultaneously.
- The system requires off-site backups for data and for processing.
- The applications have easily parallelized code (contrasting with Section 7.2).
- One wants long-term repositories to outlive the laboratory that now hosts the data.

General software management criteria apply as well. For example, it is easier to introduce new technology (e.g., a cloud) packaged within a new capability that benefits the biomedical community, such as more secure and rapid data sharing across a consortium. In contrast, users and business managers resist technology-driven replacements of systems they see as running smoothly.

Informed by the above analyses, we identify some promising areas for initial exploitation of cloud technology for bioinformatics. With new technologies, one usually wants to implement new capabilities or solve major existing difficulties. If a system already serves its users satisfactorily and is not being reengineered, the net payoff (after cost of change) will tend to be lower, while resistance may be high. Therefore, below we look at new functionality.

Archiving, backup, and fault tolerance: Whether data are private to a laboratory or shared in a consortium, they need long-term archiving (possibly outliving project funding or the Principal Investigator's career), and protection from permanent failure (e.g., disk crashes) and natural disasters. Even in more routine circumstances, important resources such as catalogs should be able to run in two places, to avoid temporary outages.

Sharing data and tools across a consortium: As discussed above, clouds seem able to support cost-effective storage, access, and tool execution, with suitable enforcement of access policies, and easier management.

High performance computing (HPC): Some biomedical applica-1106 tions require extensive computation, often with uneven workloads 1107 (e.g., submitting a batch of images). Good candidates for clouds in-1108 clude applications with many small, independent requests where 1109 cost is a major driver ("capacity computing"), plus some large prob-1110 lems where one wants faster response ("capability computing"). 1111 For example, distributed BLAST [1]—and in general, computations 1112 where the Hadoop model is appropriate (significant data parallel-1113 ism and reduction phases with relatively few stages)-are candi-1114 dates for a cloud. Also, even if the raw computation is unsuitable, 1115 one might wish to use a cloud for sharing results, subject to the 1116 usual cost and security tradeoffs. 1117

7.2. Less suitable targets

For comparison with the highly suitable targets above, this sec-1119tion identifies criteria that make a system a poor candidate for1120transition to cloud. The last items refer to the environment rather1121than the system itself.1122

First, some HPC applications (e.g., protein folding and high-end image processing) exploit detailed physical characteristics of the 1123

underlying hardware and require substantial data movement
among processors. In a cloud, the physical characteristics of the
hardware are not revealed by the vendor. HPC applications that
rely on such detailed knowledge are therefore likely to perform
poorly.

Second, if one gets unfavorable results from the cost comparison 1130 1131 (e.g., with Amazon today, due to heavy network traffic) or the security comparison (e.g., your local staff is highly skilled and trustwor-1132 1133 thy, and you expect determined attacks on the virtualization 1134 software), then clouds are unsuitable. Also, the legal barriers to 1135 allowing a third party to manage the data may be insuperable in 1136 some situations, at least for now. For very large users, such as a government agency, a private cloud may be an attractive alternative. 1137

Third, if communications fail, the cloud becomes unavailable.
For applications that must be highly available *and* that need only
local data, a local solution seems better.

1141 Next, cloud advocates may oversell, promoting a vision of per-1142 fectly shared data, workflows and repositories, displays, reports, 1143 tools, etc. Merely changing how data is hosted will not improve integration among your databases, create new applications, or make 1144 1145 investigators (who retain ultimate control) more willing to share 1146 data. Achieving all the promised features will take considerable time 1147 and management resources and is therefore high-risk. It may be wi-1148 ser to begin with simple data sharing using off the shelf tools.

Finally, existing projects will have inertia, and will require a major cost advantage to motivate a transition to a cloud. Costs already incurred, ranging from hardware purchase to building a staff, will not be recovered.

1153 7.3. Transition obstacles

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The first big obstacle is the discomfort of stakeholders (scien-1154 tists and institutional review boards) as two changes are proposed 1155 simultaneously: allowing more external sharing and using a cloud 1156 as the host. A biomedical researcher does not surrender control of 1157 1158 his data by placing them in a cloud-but managing this control will require considerable work, as described in Section 5. Nevertheless. 1159 1160 these changes are likely to intertwine in stakeholders' minds, and 1161 the separation may need to be explained repeatedly. Other techni-1162 cal obstacles include:

• Software portability: Before one switches to a new environment, 1163 one needs to ensure that critical applications (biomedical and 1164 1165 security) will continue to run, despite technical and licensing issues. This is part of traditional transition planning and cannot 1166 1167 be ignored when moving to a cloud. For example, some cloud 1168 offerings offer a non-standard programming environment or 1169 lack persistent storage. While applications designed natively 1170 for a cloud may not have difficulties, existing ones may. Thus, 1171 most laboratories and consortia should seek a vendor who offers 1172 a close match to conventional UNIX, Linux, or Windows servers.

 Cloud unfamiliarity and immaturity: Virtualized data centers, 1173 including clouds, require additional skills to maintain security. 1174 1175 For example, when virtualizing existing servers, one must not 1176 deploy sensitive data on the same virtual machine as widelyaccessible data [44]. The products are immature, have experi-1177 1178 enced outages, and lack some desirable capabilities (e.g., as of mid-2008, Amazon's S3 product does not support firewall con-1179 1180 figuration based on IP address). However, cloud offerings are 1181 improving rapidly; for example, GoGrid claims very high reli-1182 ability [34]. One will need to identify one's needs and evaluate 1183 vendors' track records.

Clouds simplify some management tasks (load projections and

capital budgeting) but do require some new management practices:

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- Transitioning to a cloud will change the ways in which biomedical systems are built, managed, and funded: This change may require that project or consortium PIs expand their skills in contracting effectively, including service-level guarantees and help facilities for developers.
- The models used for costing computational acquisitions need to be changed, to better reflect true costs: When doing cost comparisons, PIs will need to assess the cost of hosting a system in a cloud, and also to expand conventional systems' cost analysis to include oft-omitted costs such as systems administration and facilities (space, electric power, and cooling equipment). Institution-level accounting will also need to change, to account for facilities costs. However, the move to clouds need not await all these developments—in many settings, the cost benefits are sufficient that even a rough analysis will point toward clouds.

8. Conclusion

We introduced cloud architectures for biomedical informaticists who may wish to build applications using a cloud, and for investigators who want to share data with collaborators. The previous sections demonstrated that hosting on clouds sometimes offers large financial benefits, significant flexibility and ease-ofadministration benefits, and comparable security.

While not definitive, the case seems strong enough to justify management attention from consortium leads, laboratory directors, and university CIOs. It seems desirable to begin funding pilot efforts in which organizations examine the most current cloud offerings. Decision criteria need to go beyond straightforward dollar costs, to include risk reduction (e.g., of data loss or service unavailability), increased flexibility and scalability, and protection of an institution's other systems. We reiterate that the biomedical organization retains the right to set and enforce its own sharing policy.

Many observers believe that clouds represent the next generation of server computing. While one must be cautious with maturing technologies, we expect that clouds will soon be suitable for many biomedical research needs.

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A. Rosenthal et al./Journal of Biomedical Informatics xxx (2009) xxx-xxx

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